

# SCRUTINY REPORT



<b>MEETING:</b>	OVERVIEW AND SCRUTINY COMMITTEE
<b>DATE:</b>	11 <sup>th</sup> January 2022
<b>SUBJECT:</b>	Community Safety Partnership Annual Report
<b>REPORT FROM:</b>	Cllr Gold Cabinet Member for Communities
<b>CONTACT OFFICER:</b>	Tom Hoghton Community Safety Manager Department for the Corporate Core Bury Council Email: <a href="mailto:T.L.Hoghton@bury.gov.uk">T.L.Hoghton@bury.gov.uk</a>

## 1.0 BACKGROUND

- 1.1 This report provides feedback from the Community Safety Partnership on the Annual Crime statistics for Bury and progress in delivering the priorities of the current Community Safety Plan and the development of the next three-year plan.

## 2.0 INTRODUCTION

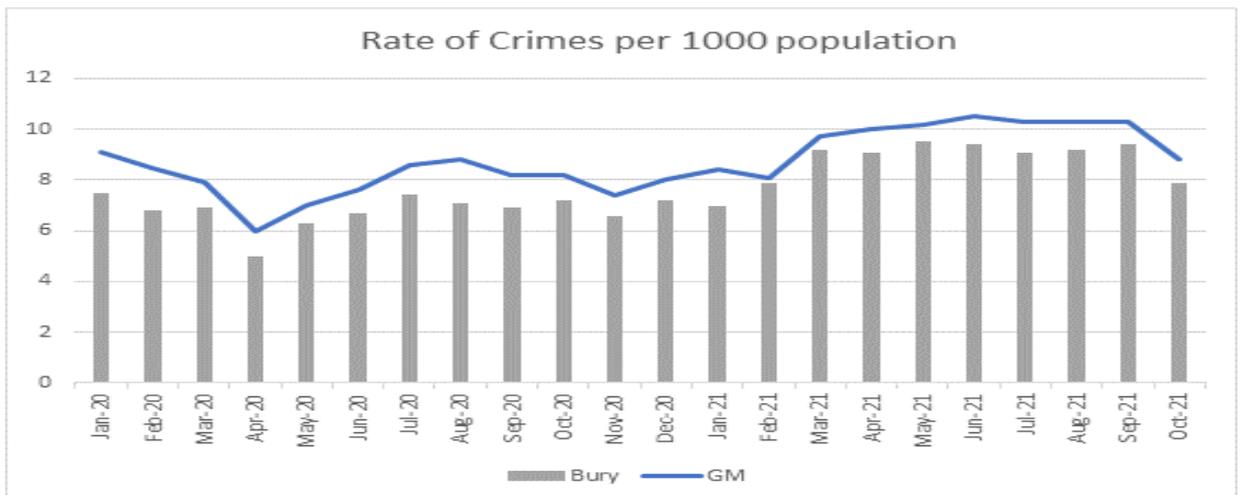
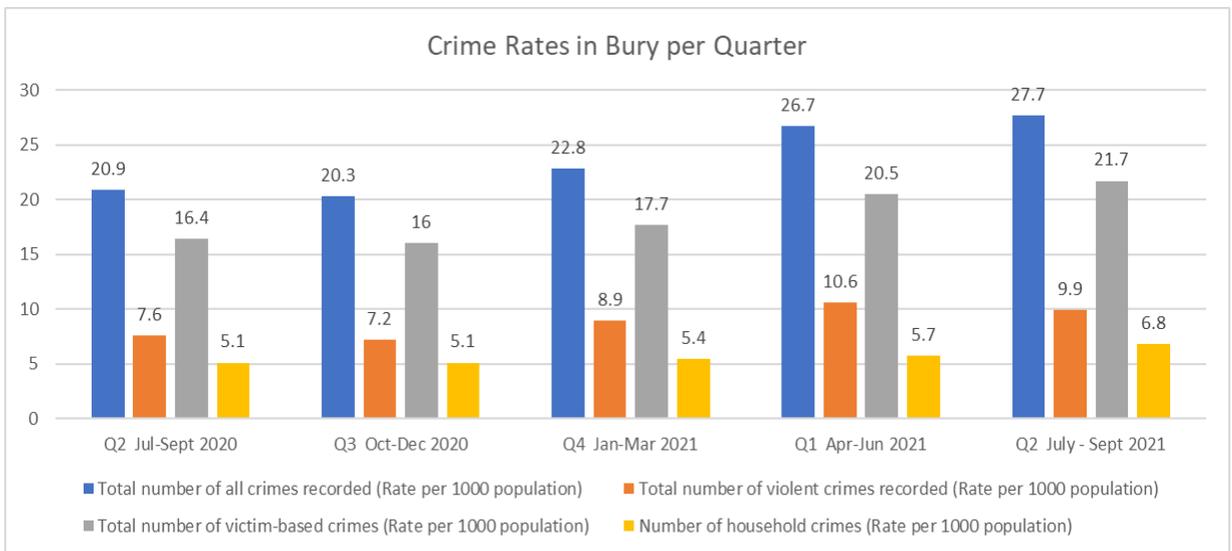
- 2.1 This report provides feedback from the Community Safety Partnership (CSP) on the annual performance statistics, progress against the current CSP Plan and future proposals.
- 2.2 Members of Overview and Scrutiny Committee are asked to note the current activity and future direction of Community Safety and provide feedback on the proposed new Plan ahead of Full Council in February 2022.

## 3.0 SUMMARY OF PERFORMANCE

- 3.1 In terms of overall performance, the profile of crime rates in Bury suggests the borough remains one of the safest places to live in Greater Manchester. Data from the Greater Manchester Police and Crime Survey is provided below and suggests that people in Bury feel safer in their local areas than in other places in Greater Manchester, and when away from their local area.

Performance Indicator	Bury 2020/21	GM Average
The percentage of people who feel safe in their local area	90.78%	88.9%
The percentage of people who feel safe when out and about away from their local area	87.27%	78.4%
The percentage of people who feel that their local area is place where people from different backgrounds get on well together	79.8%	75%

3.2 Due to the impact of lockdown (which saw significant reductions in crime levels) and the well documented issues with the Greater Manchester Police IT system, reliable data is not available for 2019/20 and for some of 2020/21. Where it is available, we use benchmarked data across the 10 boroughs with Greater Manchester as presented to the GM Police and Crime Panel.



3.3 This trend continues when the crimes are broken down into specific offences. Bury remains lower than the GM average across all 5 offences listed below:

<b>2020</b>	<b>Victim Based</b>	<b>Personal</b>	<b>Domestic Abuse</b>	<b>Violent Crimes</b>	<b>Household</b>
<b>Bury</b>	63.62	32.25	12.52	28.10	19.78
<b>GM Average</b>	73.11	38.32	15.11	30.53	24.97

- 3.4 **Burglary** – In the latter half of 2019 and into 2020 the borough saw an increase in the number of reported burglaries, particularly in the south of the borough. A significant amount of crime prevention advice was disseminated which, alongside tactical plans that resulted in a series of arrests, has reduced these number however this remains a priority for the Partnership.
- 3.5 **Anti-Social Behaviour and Youth Violence** – Data on anti-social behaviour shows a mixed pattern over this period. Although the number of reports to the Police decreased during the early stages of lockdown, reports to the local authority increased linked to perceived breaches of Covid regulations. The CSP worked together to address these issues and provide reassurance to the public through education and enforcement activities. Since restrictions were ended in July 2021 there has been increased reports of anti-social behaviour and youth violence, particularly on public transport and in our town centres. This pattern has also been reflected in national statistics with recent policing priorities more focused on the reduction of violence crime.
- 3.6 **Women’s Safety** – High-profile national and local cases have brought this long-standing issue into sharp relief in recent months. In Bury the CSP have developed a comprehensive plan of work to address the issues raised including targeted work with young people on behaviours and personal safety, funding for anti-spiking products and several women’s safety campaigns in the night-time economy in conjunction with Public Health. A longer-term delivery plan is being finalised which will cover education and enforcement, building on the campaign work being delivered by the Greater Manchester Combined Authority.
- 3.7 **Domestic Abuse** – Rates of domestic violence in the Borough have followed the national trend of seeing a significant increase when lockdown started last year and has broadly remained at those levels, although in the last six months has started to drop slightly. The CSP have responded with increased investment in the Independent Domestic Violence Advisor service and a new approach to review medium risk cases. Further work is being developed by the Partnership including greater use of enforcement by the Police.
- 3.8 **Partnership Working** – Throughout 2020/21 there have been many good examples of inter-agency work throughout the Covid Pandemic but also in responding to community concerns about crime and disorder. One example is the work in Chesham where new approaches have been taken to address Organised Crime with multiple arrests made. Combining this with a focus on preventative work with young people has made a tangible difference to residents’ perceptions of community safety. There has also been a significant strengthening of partnership work through the **Community Hubs** and the more visible approach to policing introduced by the new Chief Superintendent.
- 3.9 A summary of delivery the three-year plan is provided below. Please know missing data is not currently available due to the issues references above:

# TEAM BURY COMMUNITY SAFETY PLAN



ESTIMATED RESIDENT POPULATION 2018: **190,108**

ESTIMATED NUMBER OF HOUSEHOLDS 2016: **81,800**

ESTIMATED NUMBER OF BUSINESSES 2019: **8,535**

**DEPRIVATION:** BURY IS IN THE 30% MOST DEPRIVED AREAS NATIONALLY  
APPROXIMATELY 19,784 PEOPLE IN BURY LIVE IN THE 10% MOST DEPRIVED AREAS IN ENGLAND (2018 MID YEAR ESTIMATES)

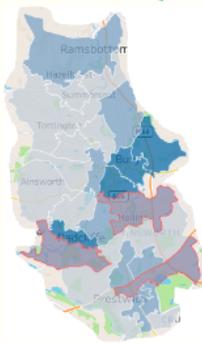
**CRIME:** APPROXIMATELY 4125 QUARTERLY CRIMES IN BURY ARE VICTIM-BASED CRIMES  
APPROXIMATELY 1292 QUARTERLY CRIMES IN BURY ARE HOUSEHOLD CRIMES



NUMBER OF MAIN LANGUAGES SPOKEN: **83**  
Urdu is the 2nd most popular language spoken after English

PERCENTAGE OF POPULATION FROM A BAME BACKGROUND: **10.8%**

NUMBER OF RELIGIONS OBSERVED: **42**



## 1. PROTECT AND SUPPORT VULNERABLE PEOPLE

There were 3,976 recorded Domestic Abuse incidents in the year ending April 2021.

Supporting those affected by Domestic Abuse, Child Sexual Exploitation and Child Criminal Exploitation.

242 cases were heard at MARAC in Quarter 2 2020/21.

204 cases were referred to IDVA in Quarter 2 2020/21

36 Complex Safeguarding cases remained open in Quarter 2 2020/21



## 2. PUTTING VICTIMS FIRST

22% of Domestic abuse victims were repeat victims in Bury in Q2 2020/21

17.2% of victims of crime in Quarter 2, 2021 were repeat victims of crime.

72% of Referrals to IDVA were first time referrals in Quarter 2, 2021

All victims accessing the support they need.

## 3. REDUCE RE-OFFENDING

36% of Young People Re-Offended Quarter 2, 2021.

30% of Crime in year ending October 2021 was perpetrated by someone who had previously offended.

25.1% of Adults who committed an offence in the year ending March 2020 re-offended within 12 months.

The rate of offences in Bury in October 2021 was 9.03 per 1000 pop up from 7.26 in October 2020



Improving support pathways, utilising restorative justice and appropriate out of court disposal.

## 4. BUILD STABLE, COHESIVE COMMUNITIES

91% of people in Bury feel safe in their local area Quarter 2 (Jun-Sept), 2020/21

98 incidents of anti-social behavior were reported to Bury Council in Quarter 2, 2020/21

There were 7206 recorded incidents of Anti-Social Behaviour by the Police in the year to June 2021

882 public order offences were recorded by police in Quarter 2, 2020/21

There were 223 reports of hate crime in April to June 2021



Focus on a Hate Crime Strategy and reducing the volume of Hate Crime and extremist activity.



## 5. Developing and Effective Partnership Approach to Community Safety

215 people were provided with PREVENT Training in the year ending June 2021

40.3% of young people in the Youth Justice system committed a violent offence against the person.

Created by: Performance & Intelligence, Bury Council All data correct as at March 2020

## 4.0 COMMUNITY SAFETY PARTNERSHIP ANNUAL UPDATE

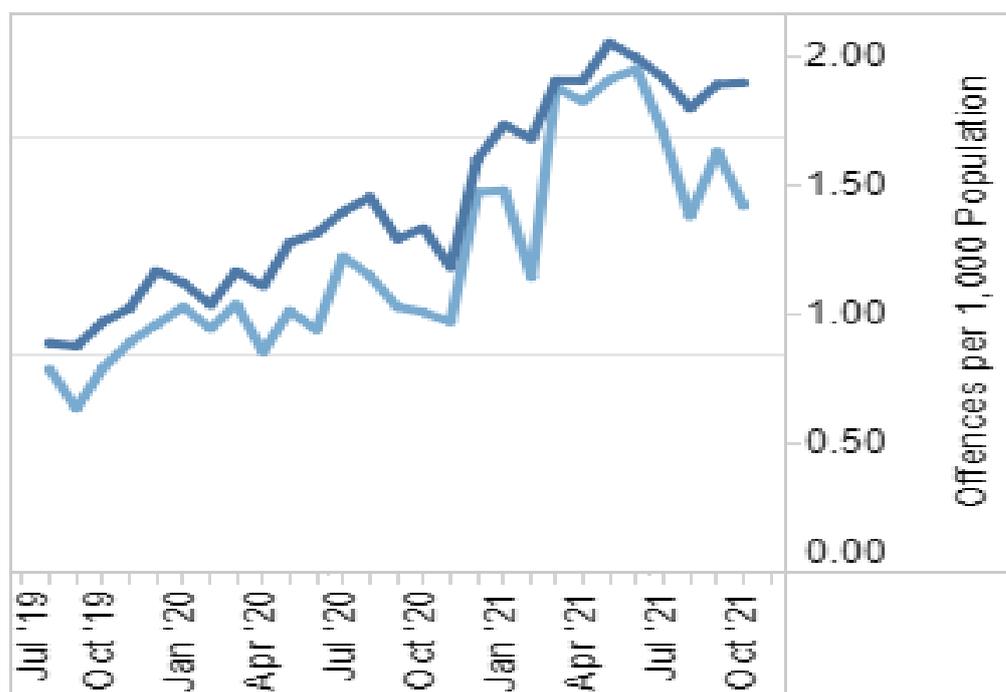
4.1 Under the current Community Safety Plan five priorities were identified, aligned to the Greater Manchester Police and Crime Plan. These were supplemented by local areas of focus for Bury:



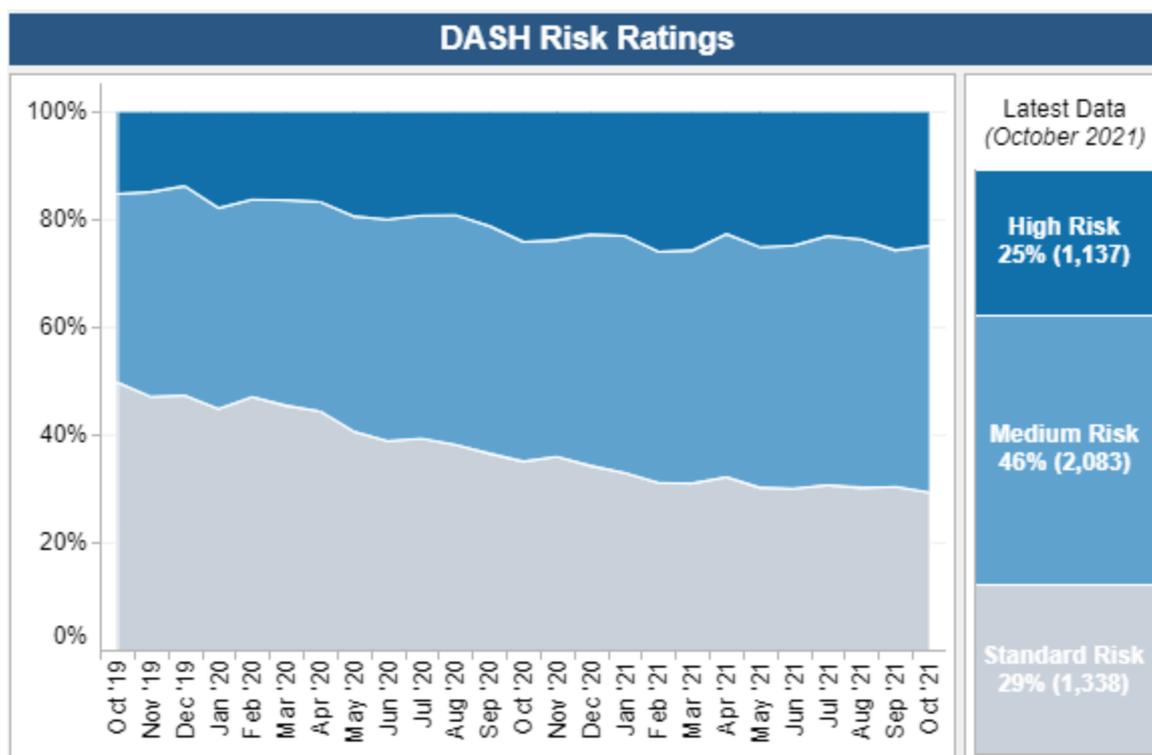
## 5.0 UPDATE BY THEME

### 5.1 Protect & Support Vulnerable People

Within this area of focus domestic violence and abuse has been identified as the most significant risk to our residents. As elsewhere in Greater Manchester and across the country as whole, Bury has seen a significant increase in the number of domestic abuse cases reported to the Police. The latest data suggests that these figures may now be reducing and that Bury remain below the average rates reported across Greater Manchester (the dark blue line).



As well as an increase in volume, the complexity of cases has also increased, particularly for medium risk cases.



The CSP has responded to this intelligence in a number of ways:

- Funding provided by the Home Office was used to commission an independent consultant to undertake a root and branch review of the approach to tackling Domestic Abuse in Bury. This produced a comprehensive report and a series of actions which are now being implemented by the Partnership.
- Using COVID funding from the government additional support was provided to the high-risk Independent Domestic Violence Advisor service to generate much-needed capacity.
- There has been a new approach introduced for medium-risk cases and piloted via a multi-agency forum at neighbourhood level. This has created a more fluid working model to ensure that if key support services become overwhelmed, other partners can step in as the lead agency.
- Commissioned a new Perpetrator programme to work with offenders and stop the cycle of abuse. The CSP have secured GM funding to continue and expand this service for 2022/23.
- Under a new duty from the 2021 Domestic Abuse Bill funding has been given to the local authority to deliver safe accommodation for victims of Domestic Abuse and their families. In Bury this will equate to Between 20-25 quality, furnished units of accommodation for victims of Domestic Abuse and their families split approximately 50% between refuge unit/s and dispersed accommodation. A 6-bed property Road should be in place before Christmas with a further 10-bed dedicated refuge is due to be ready for February.

## 5.2 Putting Victims First

Greater Manchester Victims' Services provides support to victims (all ages) and witnesses of all crime types across Greater Manchester. They offer an assessment and referral model to ensure each individual receives the most appropriate support to help them to cope and recover from the crime they have experienced.

All Commissioned Victim Services funded through the GM Mayor's Office are currently under review. The results of this review will have a significant impact on how victims are supported in Bury.

In light of this recent HMRIC report into Greater Manchester Police, this review has taken on additional resonance. Further updates will be incorporated in the new Community Safety Plan and will be monitored closely through the Partnership.

## 5.3 Reducing Reoffending

In March 2020 HM Inspectorate of Probation conducted a routine inspection of Bury and Rochdale Youth Justice Service (YJS). The service works with 10 to 18-year-olds who are serving court sentences, or who have received conditional cautions or community resolutions. The Inspectorate looked at 12 aspects of the YJS's work and awarded an overall rating of 'Good'. In particular, the Inspectors praised the YJS for its focus on child welfare.

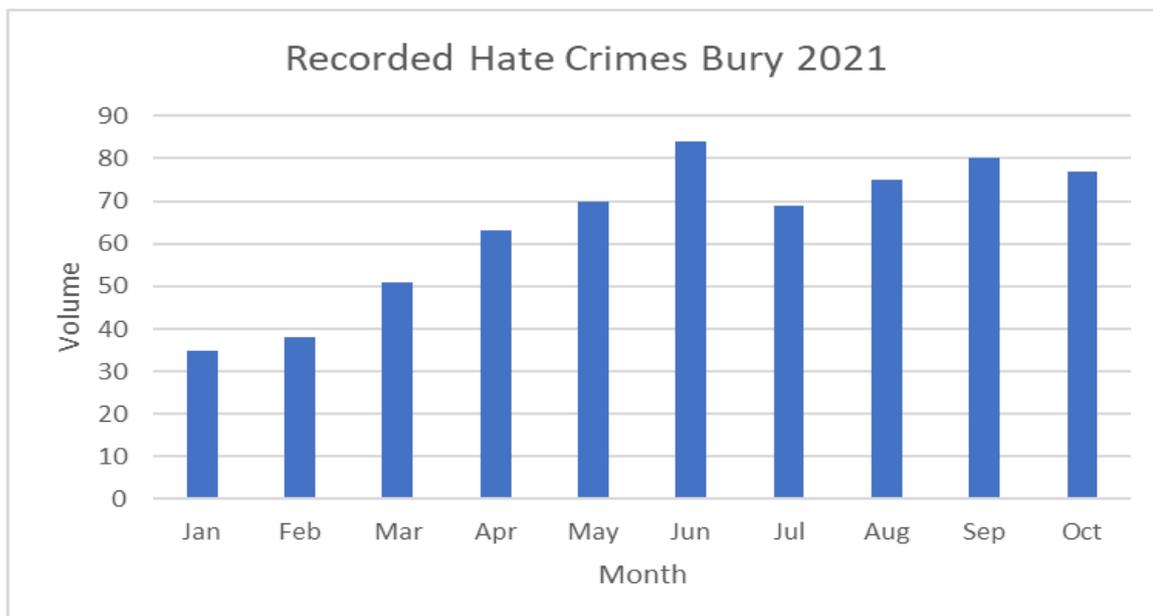
The table below show reoffending rates for young people in the YJS for the last four available quarters. The data for this indicator comes from the Police National Computer and is published by the Ministry of Justice. Reoffending rates for the July 19 to Sept 19 cohort are the latest currently available. Each cohort consists of all young people who received a pre-court or court disposal or were released from custody during a 3-month period and were then tracked for reoffending over the following 12-months. It should be noted that this data is prone to fluctuations and longer-term trend data is being developed to provide a more meaningful picture.

<b>Reoffending Frequency rate per reoffender</b>	<b>Bury &amp; Rochdale</b>	<b>North West</b>	<b>Greater Manchester</b>	<b>England</b>
Jul 19 – Sep 19	3.31	4.00	5.26	3.77
Jan 19 – Mar 19	3.50	4.40	5.40	3.89
Oct 18 - Dec 18	3.31	3.81	3.86	3.89
Jan 18 - Mar 18	2.89	3.85	4.04	4.01

The CSP is currently working to identify relevant data sets for probation and the ability to ascertain re-offending rates at a localised and time relevant level.

## 5.4 Building Stable, Cohesive Communities

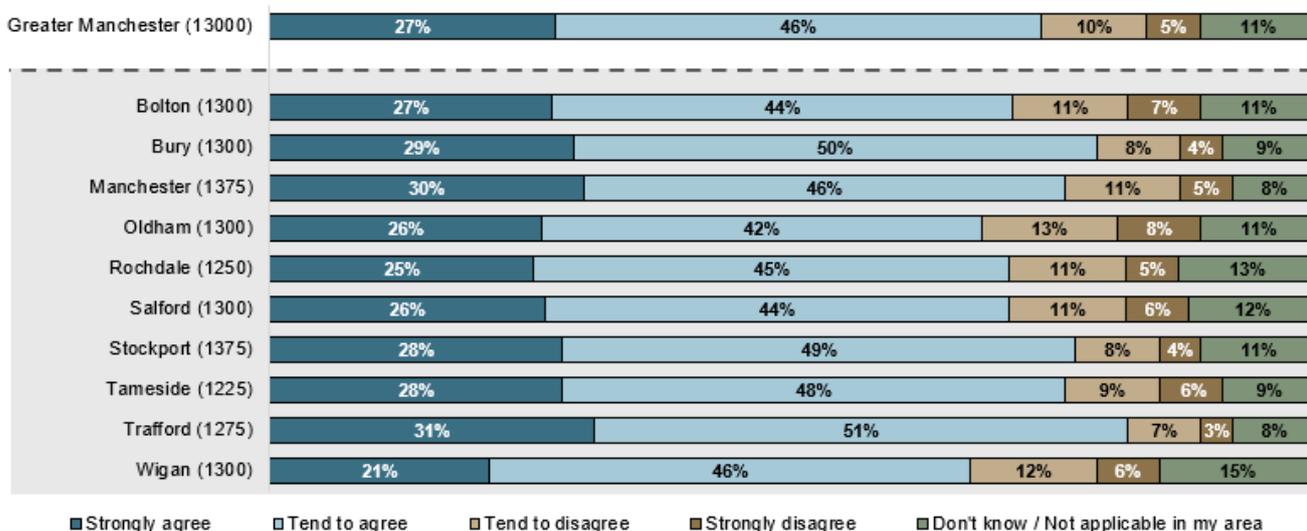
Overall, the Borough has seen a steady increase in recorded hate crime as lockdown measures have eased. Crimes peaked during Jun and have remained static since then. There has been no wholesale change in the nature or severity of Hate crime in Bury.



Despite this increase, data from the Greater Manchester Police and Crime Survey suggests that after Trafford Bury respondents are the most positive about whether people with different backgrounds get on well.

## “My local area is a place where people with different backgrounds get on well together”

The proportion of respondents in Bury who strongly/tend to agree that their local area is a place where people with different backgrounds get on well together is higher than Greater Manchester overall.



Source: Q19 – How strongly do you agree or disagree with each statement about your local area...? (the area within about 5 minutes walking distance of your home)  
 Respondents to this question: All respondents in Greater Manchester (by district, as shown in brackets above)  
 Filter: District: Bury | Wave: W6-W9 (Oct-Sep 2021)

GMCA GREATER MANCHESTER

Bury Report  
Wave 6 - 9: Oct 2020 - Sep 2021

The strong relationships that exist within communities throughout Bury have been invaluable throughout the pandemic, including supporting our most vulnerable and mobilising activity to accelerate recovery. Several community and faith leaders have worked together effectively to support residents in culturally sensitive ways and this work has now evolved into more sustainable approaches to building cohesive communities in the future:

- A Council of Mosques has now been established in Bury which enables the Mosques to speak with one voice on key issues and provides a forum to engage more directly with Muslim communities

- The formulation of the Jewish Strategic Group has similarly brought Jewish community leaders from across the spectrum of Judaism under one banner
- Through the initial fortnightly Covid meetings The Bury Faith Forum has shaped itself into a more representative and engaged group which is now building on its new platform to develop a more ambitious work programme.

Despite this, the experience with Covid and the recent Equalities Review have highlighted the need for a re-examination of understanding both who and where our communities are, especially those smaller, hidden communities. Community Champions funding has been used to commission detailed mapping work of community groups across the borough and this will be presented to the Partnership in the New Year.

The Borough has had a Hate Crime Forum for a number of years but based on feedback from partners and the community it has developed its remit to include some of the wider issues around social inclusion, promoting commonality & diversity and engaging with hidden communities. To support this work there is now a Community Cohesion thematic group which will have more of a focus on addressing inequalities and the causes of Hate Crime, as well as supporting communities to respond to Hate Crime where it occurs.

## **5.5 Developing a Partnership Response to Community Safety**

In April 2019 the Community Safety Partnership took the decision to form a Task & Finish Group to look at the issue of Youth Violence in Bury and develop more focused strategies to address this issue. In September 2019, GMCA provided funding to support this activity which has included:

- Delivery of a pilot approach called 'PIED' which takes a multi-agency look at young people who have been repeatedly involved with Police but where the victim does not pursue, or it is felt not to be in the public interest. This process identifies how to address underlying issues that might be contributing to their behaviour and provides mentoring support to these young people. Outcomes from this pilot will be brought to a future CSP meeting for discussion and to consider whether this approach can and should be sustained, and in what form.
- An organisation has been commissioned to work with young people identified by schools as being on the verge of exclusion for violence or anti-social behaviour. This organisation works with them on an individual basis and in small groups to look at underlying behaviour in a therapeutic context. The programme also works with school staff exploring the principles of Adverse Childhood Experiences (ACES) and provides them with the tools to deliver some of this work themselves thus ensuring some sustainability.
- As a partnership there has been extensive joint working between Greater Manchester Police, Youth Outreach Teams and Drug & Alcohol services to undertake assertive outreach work in the community and engage with young people directly. This longer-term approach has built on behavioural insights from across the partners and is based on a multi-agency approach to providing sustainable support to those who need it.

- A hard-hitting campaign was commissioned to be delivered in secondary schools to raise awareness of the dangers of knife-crime and gang membership. This was then reinforced at younger age groups through annual multi-agency 'BSafe' input which covered subjects such as health relationships, anti-social behaviour and water safety.

Through the introduction of the Community Hubs and the Place Based Leadership Teams, partners have become more involved in targeted campaigns to address community safety issues at a local level. For example, in Chesham and Radcliffe residents have been involved in consultation events and have been part of agreeing the response from partners including increased CCTV coverage, bespoke awareness raising campaigns and community action. Through working closely with Youth Services the first open-access youth provision in Radcliffe will be opening soon which will be staffed by volunteers and staff.

## **6.0 DEVELOPING THE NEXT COMMUNITY SAFETY PLAN**

- 6.1 The current Community Safety Plan comes to an end in Quarter Four of 2021/22. It is a statutory requirement of the CSP to develop a new three-year and this work has been undertaken over the last six months to create a new plan, co-designed with our communities. Combining an intelligence led Strategic Assessment with a series of listening events in communities provided the information to develop a new set of priorities which have been outlined in below.
- 6.2 The new Plan incorporate the CSP's response to recent changes in legislation and Policy including:
- Police, Crime, Sentencing and Courts Bill 2021 which covers a wide range of community safety issues including responsibilities to reduce serious violence.
  - Domestic Abuse Act 2021 which creates new powers, overseen by a Domestic Abuse Commissioner and places a duty on local authorities to provide safe accommodation-based support to victims of domestic abuse and their children in refuges.
  - The Greater Manchester Gender-based Violence Strategy which has relevance in the context of recent national and international incidents and movements.
  - The work of the Greater Manchester Inequality Commission which has once again demonstrated that the diverse groups in our society experience crime, disorder and justice very differently.
- 6.2 Further consultation events were held to discuss the proposed priorities through the Community Hubs and via online consultation. The priorities were revised considering this feedback and a further review by the CSP. The proposed new priorities are as follows:
- Tackling Drug-Related Offending
  - Supporting Victims and Tackling the causes of Domestic Abuse
  - Strengthening Community Cohesion
  - 5Creating & Maintaining Safe Spaces
  - Tackling Crime and Anti-Social Behaviour
  - Reduce Reoffending

- 6.3 This new Plan will be presented to Full Council in February 2022. Scrutiny are asked to consider the Plan in it's draft form and to provide feedback before submission to Full Council.

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**List of Background Papers:-**

Bury Community Safety Plan 2019-2021

<https://www.bury.gov.uk/CHttpHandler.ashx?id=15740&p=0>

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Executive Director sign off Date: 29<sup>th</sup> December 2021

JET Meeting Date: